BUDGET DECREASE FROM PROTRACTED RELIEF AND RECOVERY OPERATION (PRRO) 200532 – BR902

Cost (United States dollars)					
	Decrease /Increase	Revised Budget			
Food and Related Costs	174,740,250	(60,103,971)	114,636,279		
Cash and Vouchers and Related Costs	-	-	-		
Capacity Development & Augmentation	-	-	-		
DSC	12,079,031	1,818,368	13,897,399		
ISC	13,077,350	(4,079,992)	8,997,358		
Total cost to WFP	199,896,631	(62,365,595)	137,531,036		

Title of the project "Nutrition Support for children and Women "

Start date: 01 July 2013 End date: 30 June 2015

Reduction period: N/A New end date: N/A

Cost (United States dollars)					
	Current Budget	Decrease	Revised Budget		
Food Transfer	136,945,056	(46,788,485)	90,156,570		
C&V Transfer	-	-	-		

NATURE OF THE DECREASE

- 1. The Democratic People's Republic of Korea (DPRK), with its population of 24.76 million, continues to face challenges in achieving sustained food security and nutrition. According to the International Food Policy Research Institute (IFPRI), DPRK's Global Hunger Index (GHI) for 2013 was **18.0**. While this is an improvement over its GHI in 2009, at 18.4, and GHI in 2010, at 19.4, the country's hunger level is still considered as significant.¹
- 2. On 1 July 2013, WFP commenced the implementation of a US\$200 million PRRO (200532 *Nutrition Support to Children and Women*) for two years. The operation is a continuation of the previous PRRO (200114) with nutrition as the main driver. Donor support for humanitarian activities continues to be negatively affected by security and political issues on the Korean Peninsula. As a consequence, WFP's operation continues to be severely underfunded. While the previous operation, PRRO 200114, faced a shortfall of 43 percent, the current PRRO faces a shortfall of *76 percent* (as of 7 May 2014).
- 3. Given the severe shortage of resources, and subsequent pipeline breaks, WFP attempted to continue reaching vulnerable populations—albeit with significant reductions in rations. Given the severity of resource shortfalls, this strategy is neither desirable nor sustainable. In this context, this budget revision seeks to:

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¹ IFPRI. 2013. Global Hunger Index. IFPRI Publications: Washington D.C.

- Reduce the food and related costs of the PRRO by US\$ 62million; and
- Reduce the number of planned beneficiaries from 2.4 million to 1.8 million individuals.
- 4. The reductions are based on nutritional status, food security and geographic variations in the country. The key changes are exclusion/reduction of some beneficiary groups and cut-off of some commodities (biscuits and cereals). The affected groups are as follows:
 - About 500,000 primary school children will be excluded from the operation because
 they are less vulnerable compared with children under 5 and pregnant and lactating
 women. Only 112,000 primary students per school year will continue to receive
 biscuits in Ryanggang and North Hamgyong provinces. Food security and nutrition
 are particularly problematic in these two Northern provinces as documented in the
 previous CFSAM and Nutrition Surveys.
 - An average of 700,000 children from nurseries and kindergarten will no longer receive biscuits each month. Continued provision of Super Cereal along with pulses and oil in a sustainable manner will offset removal of biscuits from their rations.
 - The MAM activity is still a pilot as it has taken over two years to negotiate and approve its implementation with the Government. At present, this pilot only covers one out of the nine-targeted provinces. The manner in which MAM is being implemented is unorthodox: through nurseries. Therefore, the goal of this pilot is to document and evaluate the effectiveness of the pilot phase before attempting to advocate for its expansion under this particularly implementation model. WFP has not yet found a suitable solution from technical perspective to reach the PLWs. It is proposed to remove this component (MAM PLW) for the time being.
- 5. The food basket is composed of Super Cereal, Biscuits, pulses, vegetable oil and cereals. Both Super Cereal and Biscuits are enriched with vitamins and minerals. The Super Cereal also has very high content of dried skimmed milk, which is an important source of protein.
 - While the nutritional situation has improved, rates of stunting remains significant and lack of dietary diversity is a concern. According to 2013 CFSAM, 84 percent of the households have unsatisfactory food consumption. Meals often consist of rice or maize and cabbage, with little variety, failing to provide essential micronutrients, protein and fats. The provision of locally processed Super Cereal, and direct distribution of pulses and vegetable oil to young children and pregnant and lactating women will address micronutrient and dietary diversity problems and is in line with 1000 days initiative.
 - In terms of biscuits, the lack of raw materials has resulted in the suspension of biscuit production in five out of seven local production factories. The remaining two factories will serve caseloads in the two Northern provinces. The main recipients of biscuits are primary school children.
 - Based the nutritional values and resource availability, two commodities have been reduced in this budget revision accordingly: cereals for institutions/PLWs and biscuits in all institutions except primary schools in the two northern provinces. Although cereals were included in the food basket for children's institutions, WFP has not been able to provide cereal rations to these institutions since the start of the project in July 2013. However, WFP monitoring teams have confirmed that the DPRK Government has made cereals available to children's institutions for on-site feeding. Until such time as our resource outlook improves, we will need to remove this item from food baskets and advocate for the Government to continue its support.

JUSTIFICATION FOR BUDGET DECREASE

Summary of Existing Project Activities

- 6. In agreement with the Government and in line with the United Nations Strategic Framework and Strategic Objective 2 (Support or restore food security and nutrition and establish and rebuild livelihoods in fragile settings and following emergencies), WFP currently implements a two-year PRRO 200532 "Nutrition Support to Children and Women" which began on July 1, 2013. This project builds on experience from previous operations in DPRK, aims to:
 - Reduce hunger and undernutrition among children and women by providing nutrition support to improve dietary diversity through school and preschool meals and targeted nutrition support;
 - Support the Government in reducing hunger and undernutrition through local production of fortified blended food (FBF); and
 - Restore and rebuild livelihoods to enhance food security through food for community development (FFCD) interventions.
- 7. In total, 2.4 million children and women in 87 counties located in 9 of the 10 provinces have been targeted with rations composed of Super Cereals, pulses, oil and cereals some groups also receive nutritious biscuits in their rations or as the only nutrition transfer. The operation also supports the Government in preparing for and responding to natural disasters.
- 8. Resource shortfalls have led to critical pipeline breaks in the latter half of 2013 and into 2014—resulting in operational changes and significant challenges in meeting the objectives of the PRRO. The first major change relates to the local production of fortified blended food. In partnership with the DPRK Government, WFP imports the raw materials that are used by 14 factories to produce Super Cereal and fortified biscuits. The latter are then distributed to targeted populations under different activities.
- 9. In the first quarter of 2014, a total of 5,737mt of fortified food was produced during the quarter (on average 1,912mt per month). Of this total, 38 percent was fortified biscuits and 62 percent, Super Cereal. Production levels were only 43 percent of the total requirement. As the resource situation has not improved, WFP suspended production of biscuits in five out of seven factories in order to focus on the production of Super Cereal. Current food stocks will allow WFP to produce Super Cereal for distribution until August 2014.
- 10. Reduced commodity levels have meant that WFP has only reached 68 percent of its planned caseload for January-March 2014. WFP reached a monthly average of slightly over 1.1 million beneficiaries during this first quarter. Moreover, the rations provided to these beneficiaries were only 30 percent of total entitlements. In some cases, entire caseloads have been dropped. The suspension of biscuit production has removed 500,000 primary school children from receiving WFP's assistance in all regions except two northern provinces: Ryanggang and North Hamgyong.
- 11. DPRK is prone to floods (July/August) and drought/dry spells (April-June), which cause damage to crops. Floods also bring significant damage annually on irrigation infrastructures and have high impact on the population. In collaboration with the Government, WFP initiated five food-for-community-development projects in spring 2014, involving in embankment and river excavation. In the case of localized natural disasters (mainly floods), WFP DPRK responds to the emergency by distributing cereals from the small amount of available stocks replenished usually by the CERF under the Rapid Response window. This

year, however, WFP does not have the requisite stocks to respond immediately. Mainly this is due to significant resource shortfalls and will not only affect WFP's ability to respond to natural disasters, but also to the bulk of its beneficiary caseload: women and children who are normally provided with locally produced supercereals and biscuits and complemented with oil and pulses.

- 12. The planned pilot programme on the treatment of moderate acute malnutrition (MAM) has only partially been implemented; while the recommendations made by 2013 Crop and Food Security Assessment Mission (CFSAM) to switch to rice soya blend product cannot be pursued. The switch to Rice Soya Blend needs big investment in changing the production lines. WFP has no resources for such a change, neither does the Government.
- 13. Nutrition programmes focused on pregnant and lactating women (PLWs), in particular, have faced supply problems. PLWs are entitled to receive mixed food (Super Cereal, pulses, and oil) from WFP from the second trimester of pregnancy until 6 months after childbirth, depending on the availability of commodities. In March 2014, PLWs did not receive any rations due to production constraints of Super Cereals and shortages of other commodities such as oil and pulses. In February 2014, only 54 percent of the planned PLW caseload received Super Cereal for, on average, only 23 days.

Purpose of Budget Decrease

- 14. It is important to acknowledge that the current approach is not sustainable. Continuously cutting rations and reducing number feeding days could compromise the positive achievements made over previous years and have a negative impact on beneficiaries. Given the extent and continuation of the poor funding situation for the operation, a more systematic targeting and further prioritization of the existing resources is warranted.
- 15. Given the alarming resourcing situation, WFP convened key donors to a meeting in Rome on August 5, 2014 to request additional support and to explain that if funding fails to materialize WFP may have no option other than to suspend its operations in DPRK. The funding situation and future resource outlook will be reviewed by October 15, 2014 to determine the way forward. Meanwhile WFP is preparing a contingency plan for the closure of in-country operations including the use of any remaining stocks and winding down of operations over a period of a few months.
- 16. This budget revision incorporates a reduction in the number of people to be assisted under the PRRO from 2.4 million to 1.8 million in 87 counties within 9 provinces for 2014-2015. In turn, an increase in the DSC is required to ensure the appropriate level of oversight needed to ensure that resources be used effectively.

	TABLE 1: BENEFICIARIES BY ACTIVITY [OR COMPONENT]									
		Current		Decrease/Increase		Revised				
Activity [or Component]	Category of beneficiaries	Men/Boys	Women/Girls	Total	Men/Boys	Women/Girls	Total	Men/Boys	Women/Girls	Total
	Infant homes (0-4 years)	2,000	2,000	4,000	0	0	0	2,000	2,000	4,000
	Children's Centers (5-6 years)	2,000	2,000	4,000	0	0	0	2,000	2,000	4,000
Pre School meals (prevention)	Boarding schools (7-16 years)	4,000	4,000	8,000	0	0	0	4,000	4,000	8,000
	Nurseries (6 months-4 years)	385,000	400,000	785,000	0	0	0	385,000	400,000	785,000
	Kindergartens (5-6 years)	261,000	271,000	532,000	6,900	7,100	14,000	267,900	278,100	546,000
School meals	Primary Schools (7-10 years)	460,000	478,000	938,000	(377 300)	(392 700)	(770 000)	82,700	85,300	168,000
Targeted Nutrition Support (Prevention)	Pregnant and lactating women		490,000	490,000	0	0	0		490,000	490,000
	Sick children in hospital (6 months-16 years)	56,000	59,000	115,000	0	0	0	56,000	59,000	115,000
Targeted Nutrition Support (Treatement)	Malnorished Children	106,000	110,000	216,000	(88 000)	(92 000)	(180 000)	18,000	18,000	36,000
	Malnorished pregnant and lactating Women		72,000	72,000		(72 000)	(72 000)		0	0
FFCD	FFCD participants and household memebres	157,000	163,000	320,000	(94 080)	(97 920)	(192 000)	62,920	65,080	128,000
TOTAL		1,433,000	2,051,000	3,484,000	(552 480)	(647 520)	(1 200 000)	880,520	1,403,480	2,284,000
Total Ajusted (excluding o	verlap)	944,000	1,449,000	2,393,000	(311 000)	(309 000)	(620 000)	633,000	1,140,000	1,773,000

	TABLE 2: REVISED DAILY FOOD RATION/TRANSFER BY ACTIVITY [OR COMPONENT] (g/person/day)							
	School and Preschool meals Infant homes, Children Centers,Board ing schools,	School and Preschool meals Nurseries	School and Preschool meals Kindergartens	School and Preschool meals Primary School	Targeted Nutrition Support Sick children	Targeted Nutrition Support Malnourished Children	Targeted Nutrition Support Pregnant and Lactating Women	FFCD
	Revised	Revised	Revised	Revised	Revised	Revised	Revised	Revised
CMB/CSM	100	100	100		100	100	100	
RMB					100			
Biscuits				60				
Beans	50	50	50		50		167	
Oil	25	25	25		25		56	
Cereals								667
TOTAL								
Total kcal/day	811	811	811	270	1,198	390	1,572	
% kcal from protein	16.7%	16.7%	16.7%	10.7%	16.4%	15.9%	19.5%	
% kcal from fat	48%	48%	48%	30%	38%	17%	55.8%	
Number of feeding days per year or per month (as	365	300	250	250	365	365	365	120

^{*} Increased number of kindergarten children according to the updated Global Implementation Plan in 87 operational counties.

FOOD REQUIREMENTS

TABLE 3: FOOD/CASH AND VOUCHER REQUIREMENTS BY ACTIVITY [OR COMPONENT]						
Activity	Commodity[1] /	Food requ	uirements (<i>mt</i>) Ca	sh/Voucher (<i>US\$)</i>		
[or Component]	Cash & voucher	Current Increase / Revised total				
School and preschool meals	Commodity	152 148	(51 072))	101 076		
Targeted nutrition support	Commodity	45 053	(15 246)	29 807		
FFCD	Commodity	9 605	(3 250)	6 355		
TOTAL		206 806	(69 568)	137 238		

Hazard / Risk Assessment and Preparedness Planning (if applicable)

There is no significant change in the main risks and mitigation measures being taken under the revision period.

RECOMMENDATION OF THE EXECUTIVE DIRECTOR (not applicable for EMOPs or projects for ED approval)

The proposed budget decrease as well as the reduced commitment of food, resulting in the revise	ed
budget for project PRRO 200532 is recommended to the Executive Director for approval.	

Ertharin Cousin	Date
Executive Director, WFP	

ANNEX I-A

PROJECT COST BREAKDOWN					
	Quantity (mt)	Value (US\$)	Value (US\$)		
Food Transfers	,				
Cereals	(51,969)	(19,175,400)			
Pulses	(6,313)	(17,276,812)			
Oil and fats	(5,390)	(4,851,648)			
Mixed and blended food					
Others	(5,896)	(5,484,625)	(60,103,971)		
Total Food Transfers	(69,568)	(46,788,485)			
External Transport		(8,145,257)			
LTSH		(1,989,298)			
ODOC Food		(3,180,931)			
Food and Related Costs ²		(60,103,971)			
C&V Transfers		-			
C&V Related costs		-			
Cash and Vouchers and Related Costs		-			
Capacity Development & Augmentation		-			
Direct Operational Costs	(60,103,971)				
Direct support costs (see Annex I-B)	1,818,368				
Total Direct Project Costs	(58,285,603)				
Indirect support costs (7,0 percent) ³	(4,079,992)				
TOTAL WFP COSTS			(62,365,595)		

² This is a notional food basket for budgeting and approval. The contents may vary.

³ The indirect support cost rate may be amended by the Board during the project.

ANNEX I-B

\$727,338
\$22,750
\$750,088
\$140,500
\$250,000
\$296,000
\$281,780
\$100,000
\$1,818,368

^{*} Costs to be included in this line are under the following cost elements: International Professional Staff (P1 to D2), Local Staff - National Officer, International Consultants, Local Consultants, UNV

^{**} Costs to be included in this line are under the following cost elements: International GS Staff, Local Staff- General Service, Local Staff - Temporary Assist. (SC, SSA, Other), Overtime

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¹ Reflects estimated costs when these activities are performed by third parties. If WFP Country Office staff perform these activities, the costs are included in Staff and Staff Related and Travel and Transportation.

ANNEX II: LOGICAL FRAMEWORK PRRO 200532 "Nutrition Support for Children and Women in DPRK"					
Results	Performance Indicators	Assumptions			
Cross-cutting indicators					
Cross-cutting result 1 GENDER: Gender equality and empowerment improved	Proportion of women beneficiaries in leadership positions of project management committees Target: > 50 (Jun 2015) Location: Korea, Democratic Republic Activity: FFA	Food can be allocated to FFCD projects. Food is available and distributed in timely fashion.			
Cross-cutting result 2 PROTECTION AND ACCOUNTABILITY TO AFFECTED POPULATIONS: WFP assistance delivered and utilized in safe, accountable and dignified conditions	Proportion of assisted people (men) informed about the programme (who is included, what people will receive, where people can complain) Target: 80 (Jun 2015) Location: Korea, Democratic Republic Activity: NUT Notes: In general young children and women who receive WFP fortified foods	Food is available and distributed in timely fashion.			
	Proportion of assisted people (women) informed about the programme (who is included, what people will receive, where people can complain) Target: 80 (Jun 2015) Location: Korea, Democratic Republic Activity: NUT Notes: Young children and PLW who receive food under nutrition programmes (blanket)				

Cross-cutting result 3 PARTNERSHIP: Food assistance interventions coordinated and partnerships developed and maintained	Number of partner organizations that provide complementary inputs and services Target: 2 (Jun 2015)	Food is available and distributed in timely fashion. Partners are available and can implement their programmes if funding is a
developed and maintained		challenge.
SO2: Support or restore food security and	nutrition and establish or rebuild livelihoods in fragile settings and	
Outcome SO2.1	Diet Diversity Score (male-headed households)	Monitoring and follow-up assessments
Adequate food consumption reached or	• Target: > 4 (Jun 2015)	take place as planned.
maintained over assistance period for	 Location: 87 counties 	Full food basket, especially pulses and
targeted households	 Source: WFP survey 	oil, is available and distributed in timely
	 Notes: Average number of food groups consumed by HHs (out of 8 possible) 	fashion.
	FCS: percentage of households with borderline Food Consumption Score (male-headed) • Target: < 30 (Jun 2015)	
	Location: 87 counties	
	 Source: WFP survey 	
	FCS: percentage of households with poor Food Consumption Score (male-headed) • Target: < 20 (Jun 2015)	
	 Location: 87 counties 	
	 Source: WFP survey 	
	FCS: percentage of households with acceptable Food Consumption Score (male-headed) • Target: >50 (Jun 2015)	
	• Location: 87 counties	
Outcome SO2.2	Percentage of arable land protected in selected	Maintenance programme to ensure
Improved access to assets and/or basic	communities	durability of created assets is in place.
services, including community and market	Target: 100 (Jun 2015)	Non-food items are available.

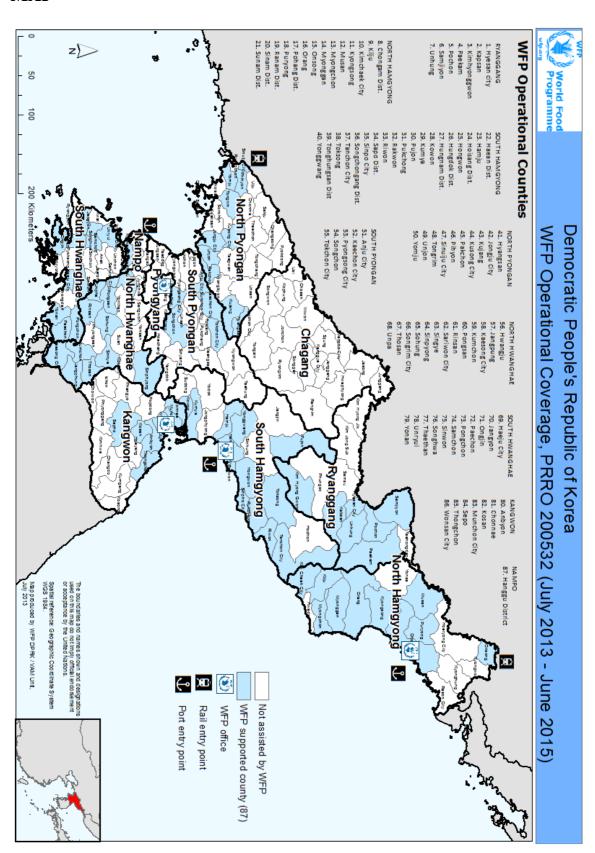
infrastructure.	 Location: FFCD counties Source: WFP programme monitoring Notes: Data collected by FFCD team and reporting is based on their reports. Baseline data will be available when project proposals are received. 	Participants are available during planting and harvest seasons. Bad weather does not impede project implementation. Baseline data will be available during receipt of project proposals.
Outcome SO2.3 Stabilised or reduced undernutrition, including micronutrient deficiencies among children aged 6-59 months, pregnant and lactating women, and schoolaged children	 Proportion of eligible population who participate in programme (coverage) Target: > 50 (Jun 2015) Location: MAM treatment Source: Secondary data Notes: MAM treatment Target: > 70 (Jun 2015) Location: 87 counties Source: Secondary data Notes: Nursery children Proportion of target population who participate in an adequate number of distributions Target: > 66 (Jun 2015) Location: 87 counties Source: WFP programme monitoring Notes: Nursery children Target: > 66 (Jun 2015) Location: 87 counties Source: WFP programme monitoring Notes: PLW (blanket) MAM treatment non-response rate (%) Target: < 15 (Jun 2015) 	MAM treatment pilot start and progresses as planned. Super Cereal and biscuits are available and distributed in timely manner.

- Location: MAM treatment
- Source: WFP programme monitoring
- Notes: Reporting rely on timely and quality submission of nutrition data from partner.
 Pilot project; no baseline
- , MAM treatment default rate (%)
 - Target: < 15 (Jun 2015)
 - Location: MAM treatment counties
 - Source: WFP programme monitoring
 - Notes: Reporting rely on timely and quality submission of nutrition data from partner.
 Pilot project; no baseline available.
- , MAM treatment mortality rate (%)
 - Target: < 3 (Jun 2015)
 - Location: MAM treatment counties
 - Source: WFP programme monitoring
 - Notes: Reporting rely on timely and quality submission of nutrition data from partner.
 Pilot project; no baseline available.
- , MAM treatment recovery rate (%)
 - Target: > 75 (Jun 2015)
 - Location: MAM treatment counties
 - Source: WFP programme monitoring

	 Notes: Reporting rely on timely and quality submission of nutrition data from partner. Pilot project; no baseline available Average number of school days per month when multi-fortified foods or at least 4 food groups were provided Target: 16 (Jun 2015) Location: Ryanggang and North Hamgyong province (17 counties) Source: WFP programme monitoring Notes: 80% of 20 school feeding days per month. Counted as days when biscuits were distributed. 	
Outcome SO2.4 Local production capacity for fortified food sustained	Percentage of monthly production quota achieved, by product Target: > 60 (Jun 2015) Location: WFP supported food production factories Source: WFP programme monitoring Notes: Local Food Production team in Programme Unit collects and analyzes the data	Raw materials, premix and packaging are available on time. Electricity and spare parts are available
Output SO2.1 Food, nutritional products and non-food items, cash transfers and vouchers distributed in sufficient quantity, quality and in a timely manner to targeted beneficiaries	Quantity of food assistance distributed, as % of planned distribution (disaggregated by type) Number of women, men, boys and girls receiving food assistance (disaggregated by activity; beneficiary category, sex, food, nonfood items, cash transfers and vouchers) as % of planned Number of institutional sites assisted (e.g. schools, health centers etc.), as % of planned	Full food basket is available and distributed in timely fashion.

Output SO2.2	Number of factories supported	Raw materials and spare parts are
Project-specific		available.
Fortified food produced in 2 biscuit and 7		There is no delay in procurement of raw commodities and packing materials.
SuperCereal factories		Transport is available and timely.
		Electricity is available.
Output SO2.3	Number of assets built, restored or maintained by targeted communities	Maintenance programme to ensure
Community or livelihood assets built,	and individuals, by type and unit of measure	durability of created assets is in place.
restored or maintained by targeted		Non-food items are available.
households and communities		Participants are available during planting
		and harvest seasons.
		Bad weather does not impede project
		implementation.

MAP



ANNEX IV – LIST OF ACRONYMS

CFSAM Crop and Food Security Assessment Mission

CMB Cereal Milk Blend CSB Corn Soya Blend CSM Corn Soya Milk Blend

DPRK Democratic People's Republic of Korea

FAO Food and Agriculture Organization of the United Nations

FBF Fortified Blended Food

FFCD Food for Community Development

GHI Global Hunger Index
GIP Global Implementation Plan
IMR Infant Mortality Rate
LFP Local Food Production
LOU Letter of Understanding

LTSH Landside Transport Storage and Handling MAM Management of Acute Malnutrition

MT Metric Tonnes

NCC National Coordinating Committee

NFI Non Food Items

ODOC Other Direct Operational Costs
PLW Pregnant and Lactating Women

PRRO Protracted Relief and Recovery Operation

US\$ United States Dollar WFP World Food Programme

ANNEX V - LTSH-matrix

ANNEX VI - Project Budget Plan

ANNEX VII - Project Statistics

ANNEX VIII - Project Budget Estimate