

**TO:** Chris Nikoi, Regional Director,  
RBJ

**DATE: 8 May 2015**  
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**FROM:** Richard Ragan, Country  
Director, Tanzania

**CC:** Stefano Porretti, Director of Emergencies;  
Calum Gardner, Chief, RMBB;  
Karine Strebelle, Deputy Chief, OME

**IMMEDIATE RESPONSE EMERGENCY OPERATION**  
**United Republic of Tanzania [IR-EMOP 200853] Emergency Food Assistance**  
**to Burundian Refugees in Tanzania**  
**PROJECT DOCUMENT**

**PART 1: INFORMATION NOTE**

**NATURE OF EMERGENCY:**

**Location:**

1. The operation will be in Kigoma Region, located in northwest Tanzania, where WFP currently implements a Protracted Relief and Recovery Operation (PRRO 200603) which assists approximately 70,000 refugees from the Democratic Republic of the Congo (DRC) and Burundi.<sup>1</sup>

**Cause:**

2. Since independence from Belgium in 1962, Burundi has experienced prolonged instability. The period has been characterised by ethnic conflict between the Hutu and the Tutsi, with hundreds of thousands of people killed. Between 1993 and 2005, the fighting and civil unrest mainly involved the Tutsi-dominated army and Hutu rebel groups. During this time, a large exodus of Burundians fled to neighbouring countries to seek refuge. During this period, Burundi did not have a democratically elected government.
3. Following international mediation in 2005, the country held its first democratic elections in twelve years, with Pierre Nkurunziza elected as President. The government took office under a new constitution that guarantees power-sharing between the Hutu and Tutsi ethnic groups and among political parties.
4. In 2010, the first general election by universal suffrage was held and President Pierre Nkurunziza was re-elected. Due to the decrease in violence and improved conditions, most of the Burundian refugees in Tanzania (approximately 35,000) repatriated in December 2012.
5. Burundi is due to hold another general election on 26 June 2015 and the ruling party has selected President Nkurunziza to be its candidate. This decision was

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<sup>1</sup> The majority of the refugees supported under the current PRRO (PRRO 200603) are from the DRC, with approximately 4,000 refugees from Burundi.

also endorsed by the courts following a contest by the opposition.

6. Following the decision by President Pierre Nkurunziza to accept to stand for a further term - being the third term, against the provisions of the current constitution<sup>2</sup> - protests erupted in Burundi and are continuing. These protests have also been reported to have spread outside Bujumbura, the capital city. A number of deaths have so far been reported. This has triggered an influx of refugees into Eastern DRC, Rwanda and Tanzania.

**Effects:**

7. Since the President's announcement and subsequent unrest, there has been a sudden increase in internal displacements within Burundi and an influx into Tanzania has begun at the border region.
8. The refugees and persons of concern require immediate food assistance and other related support. The majority of the incoming are women and children.
9. Assessments indicate that as of 6 May 2015, some 4,100 refugees and persons of concern have arrived in Nyarugusu Camp. Additional refugees and persons of concern are expected in the coming weeks. The contingency plan envisioned a best case scenario of up to 1,000 new arrivals and a worst case scenario of up to 35,000 new arrivals (8,750 families) in a space of two months (i.e. 4,375 per week).
10. The total emergency food requirements under this IR-EMOP for an estimated affected population of 12,000 refugees and persons of concern amounts to approximately 30 metric tonnes (mt) of high energy biscuits, 448mt of maize, 131mt of pulses, 69mt of Super Cereal with sugar, 9mt of Super Cereal Plus, 24mt of vegetable oil, and 5mt of iodised salt.
11. WFP, in conjunction with other partners, is currently extending emergency food assistance to the Burundians arriving in Tanzania, who are directed to Nyarugusu Camp as requested by the Ministry of Home Affairs. The Tanzanian Government has conveyed that up to 50,000 additional refugees may be accommodated in Nyarugusu Camp.

**WFP IR-EMOP:**

**Justification for an immediate response, expected impact:**

12. Burundian refugees and persons of concern arriving in Tanzania are leaving their homes with few possessions, looking to host communities for shelter, food and other basic needs. As a result, the refugees and persons of concern are relying on humanitarian assistance and any delays in provision of assistance may lead to deteriorating health and nutritional status, adoption of negative

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<sup>2</sup> Supporters of President Nkurunziza argue that the constitution limits the election of the President by "universal suffrage" to two terms, but that the current President's first term does not count as he was elected by a parliamentary vote and not by universal suffrage.

coping mechanisms, as well as tension and possible conflict between the refugees/persons of concern and the host communities.

13. WFP received a letter from UNHCR on 6 May 2015 requesting food assistance for the refugees and persons of concern.
14. WFP food assistance will be provided under this IR-EMOP targeting the new influx of refugees and persons of concern. As PRRO resources will initially be used to cover the new caseload, a gap in funding will arise.

**Duration of assistance (maximum three months):**

15. From 11 May 2015 to 10 August 2015.

**Number of beneficiaries and location:**

16. Approximately 12,000 refugees and persons of concern in Kigoma Region and other affected areas in Tanzania.

**Food basket composition and ration levels:**

17. High energy biscuits (HEB) will be provided to refugees and persons of concern on arrival for up to five days in the absence of other food provisions. Thereafter, WFP will provide the same food basket used in its PRRO 200603 for general food distributions (GFD) and blanket supplementary feeding (BSF).
18. GFD includes a daily ration of 380 grams of maize meal, 120 grams of beans or split peas, 50 grams of Super Cereal with sugar (100g of Super Cereal with sugar will be provided to children aged 24-59 months), 20 grams of fortified vegetable oil and 5 grams of iodized salt per person per day. The GFD ration provides the minimum daily energy requirement of 2,100 kcal per person per day.
19. BSF will be provided for pregnant and lactating women (PLW) and children under the age of 2 as per the current PRRO in order to ensure that acute malnutrition among these vulnerable groups does not increase, and to eventually contribute to stunting prevention. 100 grams of Super Cereal Plus will be provided to children aged 6-23 months, while 100 grams of Super Cereal and 20 grams of oil will be given to PLW.
20. With regards to procurement of the various food items, maize will be procured from FPF stock, while beans will be procured locally to replenish the existing stock (alternatively, a loan may be taken from the CP). For the HEB, a loan will be taken from the DRC stock which is currently at the port in Dar es Salaam, and will be repaid immediately upon arrival of HEB from Dubai (once the IR-EMOP funds are made available). Salt will be procured locally (the current stock will be sufficient to cover all beneficiaries until arrival of the IR-EMOP funds), while Super Cereal and vegetable oil will be procured through international purchase. Current PRRO funds will be used to procure these commodities from FPF stock and will be reimbursed. The current stock from

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<sup>3</sup> “Contingency Plan for the Situation of Refugees from the Democratic Republic of Congo (DRC) and Burundi – United Republic of Tanzania,” Draft 1 (December 2014).

the PRRO and CP will assist to cover immediate requirements.

	GFD		BSF		Prevention of Micronutrient Deficiencies
	Transit Ration	All Refugees	PLW	Children 6 - 23 months	Children 24 – 59 months
<b># of Beneficiaries</b>	<b>12,000</b>	<b>12,000</b>	<b>960</b>	<b>960</b>	<b>1,200</b>
High energy biscuits	500g				
Maize meal		380g			
Pulses		120g			
Super Cereal with sugar		50g	100g		50g
Super Cereal Plus				100g	
Vegetable oil		20g	20g		
Iodized salt		5g			
<b>Total</b>	<b>500g</b>	<b>575g</b>	<b>120g</b>	<b>100g</b>	<b>50g</b>
Kcal/day	2,250	2,148	558	394	191
%Kcal from protein	11	12	11	17	20
%Kcal from fat	30	16	46	23	16

**Total food aid requirements (mt):**

21. 715mt

**Mode of implementation:**

22. Implementation of the IR-EMOP will be guided by the existing PRRO 200603 as well as by the contingency plan for the possible influx of refugees from both the DRC and Burundi.<sup>3</sup>

23. WFP has a sub-office in Kasulu, in proximity of the existing Nyarugusu Camp hosting the current refugee population. The office is headed by a National Officer (NOA) and has 7 staff. In addition, WFP has a logistics hub in Kigoma with 7 staff.

24. WFP will work with UNHCR and WFP's current implementing partner, the Adventist Development and Relief Agency (ADRA), as well as other partners to coordinate and supervise the implementation of food distribution.

25. The Tanzania Country Office is currently implementing PRRO 200603. WFP will initially use its existing food stocks from PRRO 200603 to respond to the influx, and replenish stocks once procurement of the required food items is completed.

26. The following staff will be recruited under this EMOP to support the influx of refugees and persons of concern:

- 1 Programme Officer (P3 – international)
- 1 Senior Logistics Assistant (G6)
- 2 Programme Assistants (G5)

- 4 Food Aid Monitors (G4)
- 2 Drivers (and 2 vehicles)

**PART 2: EMOP BUDGET**

<b>Cost Components</b>			<b>USD</b>
<b>Food Tool</b>	<b>MT</b>	<b>Rate/mt</b>	
<i>Maize</i>	448	\$312.00	\$139,689
<i>Beans</i>	131	\$765.00	\$100,246
<i>Vegetable oil-Palm oil</i>	24	\$745.00	\$17,572
<i>High Energy Biscuits (BP5)</i>	30	\$1,230.00	\$36,900
<i>Super Cereal with Sugar</i>	69	\$436.00	\$29,995
<i>Super Cereal Plus</i>	9	\$848.36	\$7,411
<i>Iodised Salt</i>	5	\$260.00	\$1,420
<b>Total Food Transfers</b>	715	\$465.84	<b>\$333,233</b>
<b>External Transport</b>		\$268.69	<b>\$192,201</b>
<b>LTSH</b>		\$141.19	<b>\$101,002</b>
<b>ODOC Food</b>		\$23.21	<b>\$16,604</b>
<i>The ODOC will primarily cover milling costs, the purchase of non-food items and distribution costs (which will be paid to an implementing partner through an FLA).</i>			
<b>Total Food DOC</b>			<b>\$ 643,040</b>
<b>Cash and Voucher Tool</b>		<b>% of Trfs</b>	
<b>Total Cash and Vouchers Transfers</b>			<b>0</b>
<b>C&amp;V Related costs</b>		0	<b>0</b>
<i>Describe C&amp;V Related costs here.</i>			
<b>Total C&amp;V DOC</b>			<b>\$ 0</b>
<b>Capacity Development &amp; Augmentation Tool</b>			
<i>Describe CD&amp;A costs here.</i>			
<b>Total CD&amp;A DOC</b>			<b>\$0</b>
<b>Total Direct Operating Costs (DOC)</b>			<b>\$ 643,040</b>
<b>Direct Support Cost (DSC)</b>			<b>\$183,004</b>
<i>DSC will cover staff salaries, local security, travel, vehicle leasing &amp; maintenance, IT costs, and office supplies.</i>			
<b>Total WFP direct project costs</b>			<b>\$ 826,043</b>
<b>Indirect Support Costs (ISC)</b>		7%	<b>\$ 57,823</b>
<b>TOTAL WFP COSTS</b>			<b>\$ 883,866</b>

Please ensure formulas are updated by selecting the entire table and pressing F9.

**PART 3: EMOP APPROVAL**

- 1) IRA funding is available to cover EMOP budget

Calum Gardner, Director, RMBB: , Date: --/--/----

- 2) EMOP is approved

Chris Nikoi, Regional Director, RBJ: Date: --/--/----

Annex 1 – Budget Summary