



**World Food
Programme**

wfp.org

PROJECT BUDGET REVISION FOR APPROVAL BY THE CHIEF OF STAFF

| | | | |
|---|-----------------|--------------------|--------------------|
| 5) To: | Division | Room | Approval and Date |
| Mr. Jim Harvey Chief of Staff | OED | 6G36 | |
| 4) Through: | Division | Room | Signature and Date |
| Ms. Elisabeth Rasmusson Assistant Executive Director | PG | 6G72 | |
| 3) Through: | Division | Room | Signature and Date |
| Mr. Manoj Juneja Assistant Executive Director | RM | 6G00 | |
| 2) Through: | Division | Room | Signature and Date |
| Mr. Ramiro Lopes da Silva Assistant Executive Director | OS | 6G62 | |
| 1) From: | Regional Bureau | Signature and Date | |
| Mr. Chris Nikoi Regional Director | RBJ | | |

Republic of the Congo PRRO 200147 BR No. 8

| | |
|--|--------------------------------|
| Total revised number of beneficiaries | 136,100 |
| Duration of entire project | 63 months |
| Extension / Reduction period | 6 months (January – June 2016) |
| Gender marker code | 1 |
| WFP food tonnage | 43 631 |

Start date: 01/03/2011 **End date:** 31/12/2015 **Extension/Reduction period:** 6 months **New end date:** 30/06/2016

Cost (United States dollars)

| | Current Budget | Increase | Revised Budget |
|-------------------------------------|------------------------|-----------------------|------------------------|
| Food and Related Costs | US\$ 46 300 888 | US\$ 960 055 | US\$ 47 260 944 |
| Cash and Vouchers and Related Costs | - | - | - |
| Capacity Development & Augmentation | - | - | - |
| DSC | US\$ 5 452 902 | US\$ 130 412 | US\$ 5 583 314 |
| ISC | US\$ 3 622 765 | US\$ 76 333 | US\$ 3 699 098 |
| Total cost to WFP | US\$ 55 376 556 | US\$ 1 166 800 | US\$ 56 543 356 |

CHANGES TO:

Food Tool

- ☒ MT
☒ Commodity Value
☒ External Transport
☒ LTSH
☒ ODOC

C&V Tool

- ☐ C&V Transfers
☐ C&V Related Costs

- ☐ CD&A
☒ DSC
☒ Project duration
☐ Other

Project Rates

- ☐ LTSH (\$/MT)
☐ ODOC (\$/MT)
☐ C&V Related (%)
☐ DSC (%)

NATURE OF THE INCREASE

1. This eighth budget revision to the Republic of the Congo Protracted Relief and Recovery Operation (PRRO) 200147 (“Assistance to Congolese Refugees from the Democratic Republic of the Congo in the Likouala Province of the Republic of the Congo”) seeks to:
 - Extend the project in time by six months (January to June 2016), pending an agreement between the Governments of the Democratic Republic of the Congo (DRC) and the Republic of the Congo, the United Nations High Commissioner for Refugees (UNHCR) and WFP on the future of assistance to DRC refugees; and
 - Reduce the scale of the response during this period of extension to assist only 12,000 of the most vulnerable DRC refugees still remaining in the Likouala Province (a total of 17,000 people), acknowledging expected resource availability for the operation.

JUSTIFICATION FOR THE REVISION

Summary of existing project activities

2. Since 2009, the Republic of the Congo has hosted some 115,000 refugees fleeing conflict in the Equateur region of DRC. At the request of the Government, WFP has provided monthly relief food assistance to these refugees through various operations. In 2013, UNHCR began a repatriation operation, through which some 98,000 refugees have returned home thus far. WFP has continued to assist the balance 17,000 individuals in 2015 (of which 47 percent are women).
3. Through PRRO 200147, WFP provides a monthly general food ration to refugees residing in the Likouala Province of the Republic of the Congo. The operation aims to protect their food and nutrition security until such a time as they are assessed to be self-sufficient or undergo repatriation. PRRO 200147 contributes to WFP Strategic Objective 1.¹

Conclusion and recommendation of the re-assessment

4. The Republic of the Congo has a Gender Inequality Index value of 0.593, ranking it 137 out of 155 countries in the 2014 index. In Republic of the Congo, 12 percent of parliamentary seats are held by women, and 40 percent of adult women have reached at least a secondary level of education compared to 47 percent of their male counterparts. For every 100,000 live births, 410 women die from pregnancy related causes; and the adolescent birth rate is 126.7 births per 1,000 women of ages 15-19. Female participation in the labour market is 69 percent compared to 73 percent for men.
5. The findings of the August 2015 Post-Distribution Monitoring (PDM) demonstrate that 21 percent of refugees have poor or borderline food consumption: 44 percent of households in these categories are headed by women and 26 percent by young adolescents. The majority of DRC refugees engage in some form of income-generating activity (commonly agriculture, fishing, petty trade and daily wage labour). For this reason, the WFP food ration has been designed to provide 75 percent of minimum needs.

¹ Strategic Objective 1: Save lives and protect livelihoods in emergencies.

Purpose of change in project duration and budget increase

6. The Governments of DRC and the Republic of the Congo, UNHCR and WFP planned a series of consultations in the second half of 2015, to determine the future of assistance for DRC refugees still residing in the Republic of the Congo. However, these discussions have not yet taken place hence the need for a further extension of the current operation by six months (from January to June 2016).
7. As such, WFP will continue the provision of relief food assistance to DRC refugees for a six month period to allow for the conclusion of the discussions. Should the outcome of these discussions recommend that WFP's assistance is provided beyond this period, and / or plan for a repatriation programme for which WFP food assistance will be required, a new WFP response may be considered. If this is the case, a Joint Assessment Mission (JAM) with UNHCR would be conducted to inform the design of the new operation.
8. Owing to funding constraints, the repatriation of 500 refugees planned by UNHCR before December 2015 has not taken place; as such, the total number of refugees remaining in the Republic of the Congo still stands at 17,000. Acknowledging likely resourcing in 2016, WFP will target only the most vulnerable (12,000) of these refugees with monthly relief food assistance during the period of extension of this PRRO.
9. In identifying the most vulnerable refugees WFP and UNCHR uses a set of criteria which includes both: a) Medical related vulnerabilities (the physically and mentally ill and disabled persons) and b) Protection related vulnerabilities (female- and child-headed households, single parents, the elderly and victims of sexual and gender-based violence). These vulnerabilities are recorded during registration, asylum or protection monitoring and are entered into the unified UNHCR database proGres. To ensure on-going protection measures are in place, WFP and UNHCR conducts house calls and uses case tracking to identify people with special needs.

TABLE 1: BENEFICIARIES BY ACTIVITY

| Activity | Category of Beneficiaries | Current | | | Increase / Decrease | | | Revised | | |
|---------------------------|---------------------------|------------|---------------|---------|---------------------|---------------|---------|------------|---------------|---------|
| | | Boys / Men | Girls / Women | Total | Boys / Men | Girls / Women | Total | Boys / Men | Girls / Women | Total |
| General Food Distribution | Refugees | 70,772 | 65,328 | 136,100 | 6,240 | 5,760 | 12,000 | 70,772 | 65,328 | 136,100 |
| TOTAL | Refugees | 70,772 | 65,328 | 136,100 | 6,240 | 5,760 | 12,000* | 70,772 | 65,328 | 136,100 |

* A total of 12,000 beneficiaries will be assisted during the period of extension of this budget revision. As these individuals are already included in the total project caseload, they are not counted again in the Revised columns.

10. Food rations and distribution modalities will remain the same as currently planned. Acknowledging the capacity of refugees to access some food needs from alternative sources using their own livelihoods activities, the WFP food ration has been designed to provide 75 percent of minimum needs (consisting of 300g of cereals, 100g of pulses, 20g of vegetable oil and 5g of iodized salt per person per day). Children found malnourished from the DRC refugees are receiving nutrition and health services through the Regional EMOP 200799.



11. Recent analyses have concluded that the use of cash or voucher modalities would not be the most appropriate means of assistance for refugees in Likouala, given the relatively high price and unpredictable supply of food items in the Betou market. The area is landlocked and agricultural production is very low; a majority of foods are imported and transported to the area by river. Between January and June, when waters are low, food availability in the local market is limited and prices increase further. As a result, WFP will continue to provide assistance in the form of in-kind food rations for the duration of this budget revision.

FOOD REQUIREMENTS

TABLE 2: REVISED DAILY FOOD RATION BY ACTIVITY (g/person/day)

| | GFD |
|---------------------------------|--------------|
| Cereals | 300 |
| Pulses | 100 |
| Vegetable Oil | 20 |
| Salt | 5 |
| TOTAL | 425 |
| Total kcal/day | 1 612 |
| % kcal from protein | 12.5% |
| % kcal from fat | 19.6% |
| Number of feeding days per year | 360 |

TABLE 3: FOOD/CASH AND VOUCHER REQUIREMENTS BY ACTIVITY

| Activity | Commodity / Cash & voucher | Food requirements (mt) Cash/Voucher (US\$) | | |
|---------------------------|----------------------------|--|---------------------|---------------|
| | | Current | Increase / Decrease | Revised total |
| General Food Distribution | Commodity | 42 713 | 918 | 43 631 |
| TOTAL | | 42 713 | 918 | 43 631 |

Hazard / Risk Assessment and Preparedness Planning

12. Inadequate funding to implement this budget revision may force WFP to reduce food rations for DRC refugees in the Republic of the Congo. This would significantly affect the food and nutrition security of the most vulnerable (particularly women and children) and increase the use of negative coping mechanisms such as entering into prostitution. To mitigate this risk, WFP has intensified discussions with donors in order to mobilize additional resources.
13. WFP and UNHCR ensure that gender parity remains at the centre of all assistance programmes. Examples of gender parity and women's empowerment is the inclusion of both



the name of the husband and wife on ration cards. This ensures that women can receive assistance without discrimination.

14. WFP, jointly with UNHCR, has established a permanent communication mechanism with refugees through distribution committees. In the case of an eventual pipeline break leading to ration cuts, the WFP sub-office in Betou will ensure that all partners and refugees are informed in a timely manner. DRC refugees will also be sensitized (by WFP and UNHCR) to understand why rations might be reduced.


ANNEX I-A

| PROJECT COST BREAKDOWN | | | |
|---|--------------------------|-------------------------|-------------------------|
| | Quantity (mt) | Value (US\$) | Value (US\$) |
| <i>Food Transfers</i> | | | |
| Cereals | 648 | 187 920 | |
| Pulses | 216 | 84 240 | |
| Oil and fats | 43 | 29 462 | |
| Mixed and blended food | - | - | |
| Others | 11 | 864 | |
| Total Food Transfers | 918 | 302 486 | |
| External Transport | | 140 609 | |
| LTSH | | 499 583 | |
| ODOC Food | | 17 377 | |
| Food and Related Costs ² | | 960 055 | 960 055 |
| C&V Transfers | | - | - |
| C&V Related costs | | - | |
| Cash and Vouchers and Related Costs | | | - |
| Capacity Development & Augmentation | | | - |
| <i>Direct Operational Costs</i> | | | 960 055 |
| Direct support costs (see Annex I-B) | | | 130 412 |
| Total Direct Project Costs | | | 1 090 467 |
| Indirect support costs (7.0 percent) ³ | | | 76 333 |
| TOTAL WFP COSTS | | | 1 166 800 |

² This is a notional food basket for budgeting and approval. The contents may vary.

³ The indirect support cost rate may be amended by the Board during the project.

ANNEX I-B

| DIRECT SUPPORT REQUIREMENTS (US\$) | |
|--|----------------|
| WFP Staff and Staff-Related | |
| Professional staff * | 4 104 |
| General service staff ** | 63 309 |
| Danger pay and local allowances | - |
| Subtotal | 67 412 |
| Recurring and Other | 14 400 |
| Capital Equipment | 4 000 |
| Security | 6 500 |
| Travel and transportation | 18 100 |
| Assessments, Evaluations and Monitoring⁴ | 20 000 |
| TOTAL DIRECT SUPPORT COSTS | 130 412 |

* Costs to be included in this line are under the following cost elements: International Professional Staff (P1 to D2), Local Staff - National Officer, International Consultants, Local Consultants, UNV

** Costs to be included in this line are under the following cost elements: International GS Staff, Local Staff - General Service, Local Staff - Temporary Assist. (SC, SSA, Other), Overtime

⁴ Reflects estimated costs when these activities are performed by third parties. If WFP Country Office staff perform these activities, the costs are included in Staff and Staff Related and Travel and Transportation.