

**JOINT EVALUATION OF
EFFECTIVENESS AND IMPACT OF THE
ENABLING DEVELOPMENT POLICY OF THE
WORLD FOOD PROGRAMME (WFP)**



**BANGLADESH
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BANGLADESH COUNTRY STUDY



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VOLUME I: MAIN TEXT

VOLUME II: ANNEXES:

- 1 - Work plan
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ABBREVIATIONS AND ACRONYMS

ADP	Annual Development Programme
AIDS	Acquired Immune Deficiency Syndrome
ASOD	Assistance for Social Organisation & Development (NGO)
BBS	Bangladesh Bureau of Statistics
BCM	Beneficiaries Contact Monitoring
BDF	Bangladesh Development Forum
BDSC	Bangladesh Development Service Centre
BMI	Body Mass Index
BRAC	Bangladesh Rural Advancement Committee (NGO)
BWDB	Bangladesh Water Development Board
CBO	Community-based organisation
CCA	Common Country Assessment
CCF	Common Country Framework
CHT	Chittagong Hill Tracts Rural Development
CNI	Community Nutrition Initiative
CO	Country Office
CP	Country Programme
CSO	Country Strategy Outline
DFID	Department for International Development
DHS	Directorate of Health Services
DOF	Department of Fisheries
DRR	Directorate of Relief and Rehabilitation
DRRO	District Relief and Rehabilitation Officer
DWA	Department of Women Affairs
DWAO	District Women Affairs Officer
EC	European Commission
ECW	Enhanced Commitment to Women
EDP	Enabling Development Policy
EMOP	Emergency Operation
ERD	Economic Relations Division (Ministry of Finance)
EU	European Union
FAAD	Food Aid and Development
FFA	Food for Asset Creation
FFE	Food for Education
FFS	Food for Schooling
FFW	Food for Work
FSAC	Food Security Assistance Committee
FSVGD	Food Security for Vulnerable Group Development
GCCR	Growth Centre Connecting Roads
GLEW	Group Leader Extension Workers
GoB	Government of Bangladesh
GPS	Government Primary School
GUK	Gram Unnayan Kendra Balabarihad (NGO), Kurigram
HEB	High Energy Biscuit
HIES	Household Income and Expenditure Survey
HIV	Human Immune-Deficiency Virus
HPWDP	Hardcore Poor Women's Development Programme
HYV	High Yielding Variety
IFAD	International Fund for Agricultural Development

IFADEP	Integrated Food-assisted Development Project (EC)
IFPRI	International Food Policy Research Institute
IFS	Integrated Food Security
IGA	Income generating Activity
IGVGD	Income Generation for Vulnerable Group Development
IP	Implementing Partner
I-PRSP	Interim Poverty Reduction Strategy Paper/Process
JC	Jagaroni Chakra (NGO), Jessore
JICA	Japan International Cooperation Agency
LCG	Local Consultative Group
Lean Season	Dry season, March – April
LGD	Local Government Division
LGED	Local Government Engineering Department
LTSH	Landside Transportation, Storage and Handling
M&E	Monitoring and Evaluation
MDG	Millennium Development Goal
MDMR	Ministry of Disaster Management and Relief
MEF	Ministry of Environment and Forest
MFL	Ministry of Fisheries and Livestock
MFU	Milling and Fabrication Unit
MIS	Management Information System
MLGRDC	Ministry for Local Government, Rural Development and Co-operatives
MoF	Ministry of Food
MoHF	Ministry of Health and Family Welfare
MoPME	Ministry of Primary and Mass Education
MT	Metric Ton
MWCA	Ministry of Women and Children Affairs
NGO	Non-governmental Organisation
NNP	National Nutrition Project
PIC	Programme/Project Implementation Committee
PIP	Project Implementation Plan
POP	Population (and Health) Project (IBRD)
PRA	Participatory Rural Appraisal
PRRO	Protracted Relief and Recovery Operation
PRSP	Poverty Reduction Strategy Paper/Process
RASDO	Rural Advancement Social Development Organisation (NGO)
RBM	Results based Monitoring
RD	Rural Development
RDRS	Rangpur Dinajpur Rural Service (NGO)
RMP	Routine Maintenance Programme
RO	Regional Office
SAA	Situational Assessment and Analysis
SC	Steering Committee
SDC	Swiss Agency for Development and Cooperation
SFP	School Feeding Programme
SMC	School Management Committee
Tk	Taka (local currency)
TMSS	Thengamara Mohila Sabuj Sangha (NGO)
TNC	Training and Nutrition Centre
UNAIDS	UN Programme on HIV/Aids
UNDAF	United Nations Development Assistance Framework

UNDP	United Nations Development Programme
UNJSMI	UN Joint Safe Motherhood Initiative
UNESCO	United Nations Educational, Scientific and Cultural Organisation
UP	Union Parishad
UPVGD	Union Parishad Vulnerable Group Development
UWAO	Upazilla Women Affairs Officer
VAM	Vulnerability Analysis and Mapping
VGD	Vulnerable Group Development
VGf	Vulnerable Group Feeding
VNP	Village Nutrition Promoter
WTC	Women's Training Centre

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ANNEX 1: WORKPLAN

Introductory note

During the field survey, the EDP Evaluation Mission, consisting of four reporting members, split up in two travelling working groups, one of whom headed North, the other South. Before embarking for the Field Survey and after their return the two teams held interviews, collected information and data, participated in general-EDP related discussions, programme and project presentations, jointly but also separately of each others.

The sites visited were arranged with the logistic support of WFP and included both current and phased-out projects of WFP to get an overall picture and understanding of their country programme. Some adjustments were also made in the field and WFP officials accommodated the mission's needs in terms of evaluation. For instance, during the visit to the Rajshahi Division, in Kurigram, a group of women was interviewed who turned out not to be eager to take loans from the respective NGOs. They were effectively excluded from the programme. This unscheduled visit was very helpful in understanding the risks faced by the ultra-poor and therefore their reluctance to take loans. The need for alternatives in terms of other types of employment - not just self-employed - became evident. In a similar way, a group of VGD women was met in Rangpur, who had graduated to BRAC membership, took loans, which were utilized properly, and they were doing well. In yet another unscheduled visit a complaint was received by a group of women who were involved in road rehabilitation under FFA, although this had not been planned, originally. The Chairman of the concerned Union was contacted, and the problem discussed.

EDP EVALUATION MISSION SCHEDULE

Date/Day	Activities
MONDAY, 3 MAY	Arrival of Mr. Schild at Dhaka. Meeting with Mrs. Prof. Dr.Khundker, team member. Internal discussion. Meeting with Mr. Joan Fleuren, Programme Adviser, ODB, Bangkok, and Ms. Kartini Oppusunggu, Chief Operations Implementation Service, WFP, in Asia Pacific Hotel, Dhaka.
TUESDAY, 4 MAY	Meeting with Ms. Prof. Dr. Kundker and Dr. Alam in the Asia Pacific Hotel, preparation of work.
WEDNESDAY, 5 MAY	Start-up Briefing at WFP Office. WFP Participants: Mr. Douglas Casson Coutts, Country Director, Mr. Joan Fleuren, Programme Adviser, ODB, Bangkok, Ms. Kartini Oppusunggu, Chief Operations Implementation Service, Mrs. Mona Hammam, WFP Rome, and Section Managers and Unit Heads. Interviews and informal discussion with VGD and IFS/RD programme units.
THURSDAY, 6 MAY	UNDP/UNFPA/UNICEF, meeting with Mrs. Jamin Hamid, Co-ordinator. Meeting with GoB Counterparts involved in RD and, IFS. WFP, discussion with Mr. Siemon Hollema
FRIDAY, 7MAY	Friday, preparation of work in the hotel
SATURDAY, 8MAY	MWA
SUNDAY, 9 MAY	WFP: Discussions on SF, nutrition, HIV/AIDS, gender. Discussion with Mr. Siemon Hollema
MONDAY, 10 MAY – TUESDAY 18 MAY	Field visits see details in following pages
WEDNESDAY, 19 MAY	Discussion with leading personnel of GTZ, Dhaka, meeting with representatives of UNICEF/UNFPA, discussion with the Director General of the Directorate General for Food. Discussions with a representative of BRAC (NGO) responsible for research and evaluation, Dhaka.
THURSDAY, 20 MAY	Final meeting, debriefing at WFP, Dhaka
FRIDAY, 21 MAY	Internal meeting of the mission members
SATURDAY, 22 MAY	Preparation of material for elaborating the study
SUNDAY, 23 MAY	UNAIDS, meeting with the UNAIDS Country Co-ordinator Internal discussions amongst team members.
MONDAY, 24 MAY:	Departure of Mr. Schild
FRIDAY, 25 MAY:	Departure of Mrs. Wüstefeld

Visit to Khulna Division (*Kushtia and Satkhira Districts*), 10– 17 May 2004

Day/Time	Activities
MONDAY, 10 MAY	
08:15 – 10:00	Travel of Mrs. Wüstefeld from Dhaka to Jessore by GMG and depart for Satkhira by road.
1000–10:30	Observe training session for Routine maintenance (RM) participants by Bangladesh Rural Advancement Committee (BRAC) partner NGO and discussion with the beneficiaries.
11:00-13:00	Observe Income Generation training for VGD (IGVGD) participants (BRAC) and meeting with Union VGD Committee members. May include food distribution and meet the beneficiaries on site. (Agordari and Shibpur unions)
13:30	Lunch- (Circuit house, Satkhira)
15:00-16:00	Meeting with Upazilla Nirbahi Officer (UNO) and other members of the Upazilla VGD committee.
16:15-17:15	Meeting with BRAC field staff.
17:30	Return to Guest house
TUESDAY, 11 MAY	
08:00 –08:45	Observe School Feeding Project in Khejurdanga Govt. Primary School in Labsha union of Satkhira sadar Upazilla.
08:45	Departure for Debhata
09:30-10:30	Visit former forestry project in Bhatsala under Debhata Sadar union (Uttaran) and meeting with beneficiaries.
10:30-11:45	Observe former BWDB (Bangladesh Water Development Board) earthwork FFW schemes (reconstruction of embankments) and GCCR Structure (bridge/culvert) schemes by monetized fund.
12:00-12:45	Meeting with Union (Debhata) officials (Forestry)
13:30	Lunch at Satkhira (Uttaran)
15:15-16:00	Meeting with District Primary Education Officer on SFP
16:15-17:00	Meeting with Uttaran (partner NGO) at Satkhira (Uttaran Office)
17:30	Return to Guesthouse
WEDNESDAY, 12 MAY	
09:00-10:00	Meeting with Executive Engineer, LGED, Satkhira and discuss GCCR and Routine Maintenance projects.
1000-11:00	Visit former Growth Centre Connecting Road (GCCR) earth work scheme under FFW project: “Kathonda-Kodomtala GCC road in Boikari union of Satkhira Sadar Upazilla
11:15-11:45	Observe GCCR routine Maintenance activities and meet the beneficiaries (Alipur-Bhomra road)
11:45-13.30	Meeting former BWDB Routine maintenance participants, currently BRAC group members
13:30	Lunch at Satkhira (Circuit house, Satkhira)
15:00-16:30	Meeting with BWDB officials at Satkhira BWDB office.
17:00	Return to Guesthouse

THURSDAY, 13 MAY

09:00-09:45	Visit Women Training Centre (WTC) run by Directorate of Women Affairs (DWA) in Satkhira and meeting with the trainees.
0945-10:30	Meeting with former Group Leader Extension Worker (GLEW)
10:30-11:00	Meeting with District Women Affairs officer in Satkhira.
11:00	Departure for Jessore
12:30	Lunch at Jessore (Fisheries guest house)
14:00-16:30	Visit former fishery and tree plantation project by Jagoroni Chakra in Jessore (Chowgacha and Beneali) and meeting with beneficiaries.
17:00	Meeting with Jagoroni Chakra Director and other field staff in Jessore JC office.
18:00	Overnight stay at Jessore (Fisheries guest house and JC guest house)

FRIDAY, 14 MAY

09:00	Depart for Kushtia district
11:00-12:00	Visit Kushtia Milling and fortification Unit (MFU) operated by Jagoroni Chakra (JC) in Shosti pur, Kushtia and meeting with MFU staff
14:00	Arrival at Kushtia Guesthouse (afternoon: team work)

SATURDAY, 15 MAY

08:15	Depart for Integrated Food Security (IFS) site visits in Kushtia sadar Upazilla
09:00-10:00	Visit Food for Asset Activity (FFA) site under Integrated Food Security Project (IFS) and meet the beneficiaries on site.
10:15-11:00	Visit Community Nutrition Initiatives (CNI) site under Integrated Food Security Programmes (IFS) and meeting with the beneficiaries.
11:15-12:00	Observe “Atta” (fortified wholemeal wheat flour) distribution in a union and discuss with the participates and meting with Union VGD officials and IFS Union FSAC members.
15:00-16:00	Meeting with UNO and Upazilla Engineer, sadar Upazilla Kushtia
16:00-17:00	Meeting with LGED Executive engineer, Kushtia
17:00	Return to Guesthouse

SUNDAY, 16 MAY

08:30-09:30	Meeting with Jagoroni Chakra (JC) partner NGO
09:35- 10:30	Meeting with District Women Affairs Officer
10:30- 11:45	Visit Training and Nutrition Centre (TNC) under IFS project in Kushtia Sadar (CORDIAL)
11:45	Departure for Jessore
13:30	Arrival at Jessore and Lunch.
14:30- 16:30	Meeting with Jessore Regional Office Staff
17:00	Return to Guesthouse and overnight stay at Jessore.

MONDAY, 17 MAY

08:30	Departure from Jessore Airport to Dhaka by GMG Team Work (team south).
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Visit to Bogra, Gaibandha, Rangpur, Kurigram, Tangail, 10– 18 May 2004

Date/Day	Activities
MONDAY, 10 MAY	WFP, general discussions, listing of specific material needed for the work. Originally planned departure of team 1 to the North had to be postponed due to strike and road blockages. Team 2 departed by air.
TUESDAY, 11 MAY	Flight to Bogra. Visit of DWA, visit to WTC at Shariakandi Upazilla, Bogra. Meeting with Upazilla Nirbahi Officer and the other concerned officials of Shariakandi Upazilla, visit to households of Ex-WTC beneficiaries und TMSS (NGO), meeting with GLEWs at Bogra DWAO's office, Bogra, Meeting with DWAO officials of Bogra district
WEDNESDAY, 12 MAY	Meeting with the district Relief and Rehabilitation Officer (DRRO). Bogra, BRAC office Gaibandah, UPVGD Committee (fortified wheat distribution, atta), visit Ex-VGD beneficiary's household at Tapat union under Rangpur Sadar Upazilla
THURSDAY, 13 MAY	Briefing at WFP Regional office, Rangpur, visit to Road Maintenance (RM) scheme and meeting of project participants. Observing of VGD Awareness Training Session and wheat distribution at Haragach union, Rangpur district. Visiting VGD beneficiaries, VGD beneficiaries and UPVGD Committee. Visit to Community Nutrition Initiative (CNI) under the IFS project. Meeting with LGED representatives (government partner for IFS and RM activities) and NGO partners at Rangpur.
FRIDAY, 14 MAY	Departure for Kurigram, visit to a completed FFA project and contacts to former beneficiaries. Visit to a warehouse under the School Feeding Project in Lalmonirhat. Meeting with government officials and NGO staff involved in the SFP, visit to on-going FFA activities under the IFS project at Kurigram Sadar Upazilla and meeting with the user's group
SATURDAY, 15 MAY	Visit to Training and Nutrition Centre under the IFS project, departure for Chilmari Upazilla, Kurigram district, visit to school Feeding Project in NGO school at Chilmari, visit to School Feeding Project in government school and meeting with teachers, SMC, parents, government and NGO officials, meeting with government and NGO officials at Chilmari Upazilla
SUNDAY, 16 MAY	Visit to Routine Maintenance of BWD embankment works done with WFP assistance., meeting with Ex-RM workers and partner NGOs, visit to re-construction of BWDB embankment works done with WFP assistance, meeting with beneficiaries. Meeting with BWDB officials at Kurigram and the Deputy Commissioner, Kurigram, and other relevant district level officials
MONDAY, 17 MAY	Departure for Dhunot Upazilla, Bogra. Visit to DOF Fisheries Scheme at Dhunot Upazilla, Bogra, discussion with beneficiaries and DOF officials of Bogra DOF, visit to the afforestation scheme at Bogra Sadar Upazilla, Bogra, and discussion with the beneficiaries.
TUESDAY, 18 MAY	Fish pond Islam, discussion with beneficiaries. Departure for Dhaka driving by road.

ANNEX 2: PARTNERSHIPS FOR PROJECT IMPLEMENTATION**Table 1: IFS/RM project partners: GoB and NGOs**

<i>Name of NGO</i>	<i>From-To</i>	<i>Component</i>	
GOB/MLGRD & CO/LGD/LGED	1997	all	all
Assistance for Social Organization and Development (ASOD)	2001-Present	RM	IFS
Eco-Social Development Organization (ESDO)	2002-Present	RM	IFS
Employment and Technology Development Agency (ETDA)	2002-Present	RM	IFS
People's Oriented Programme Implementation (POPI)	2002-Present	RM	IFS
Rangpur Dinajpur Rural Service Bangladesh (RDRS)	2002-Present	RM	IFS
Jagarani Chakra (JC)	2002-Present	RM	IFS
Concern, FHD, SEERA	2002-Present		IFS
Rural Reconstruction Centre (RRC)	2002-Present	RM	IFS
Faridpur Development Agency (FDA)	2002-Present	RM	
Gono Unnayan Prochesta (GUP)	2002-Present	RM	
Integrated Social Development Effort (ISDE)	2002-Present	RM	
Jatiyo Bandhujan Parishad Bangladesh (JBPB)	2002-Present	RM	
National Development Program (NDP)	2002-Present	RM	
North Char Development Society (NCDS)	2002-Present	RM	
Rural Agricultural Development Organization (RASDO)	2002-Present	RM	
Sangathita Karma Sangsthan Prokalpa (SANGKALPA)	2002-Present	RM	
SHUSHILAN	2002-Present	RM	
Thengamara Mohila Sabuj Sangha (TMSS)	2002-Present	RM	

Table 2: GoB and NGO partners in Vulnerable Group Development (VGD)

<i>Name of Organization</i>	<i>From-To</i>	<i>Component</i>
Ministry of Women's and Children's Affairs (MWCA)	1997-Present	
Directorate of Relief and Rehabilitation (DRR)	Inception-Present	
Department of Women's Affairs (DWA)	1997-Present	
BRAC	1986-Present	IGVGD
Jagorani Chakra (JC)	1992-1994 and 1998- Present	IGVGD
Friends in Village Development, Bangladesh (FIVDB)	2003-Present	IGVGD
Ensure Development Activities for Vulnerable Underprivileged Rural People (ENDEAVOUR)	2003-Present	IGVGD
Pajureco	2003-Present	IGVGD in CHT
Gram Unnayan Sangathan (GRAUS)	2003-Present	IGVGD in HT
Taungya	2003-Present	IGVGD in HT
Toymu	2003-Present	IGVGD in HT
Zabarang Kalyan Samity (ZKS)	2003-Present	IGVGD in HT
Adivasi Unnayan Kendra (CIPD)	2003-Present	IGVGD in HT
Assistance for the Livelihood of Origins (ALO)	2003-Present	IGVGD in HT
Thengamara Mohila Sabuj Sangha (TMSS)	2003-Present	FSVGD
Aid Comilla	2000-Present	FSVGD
Assistance for Social Organization and Development (ASOD)	2000-Present	FSVGD
Mousumi	2000-Present	FSVGD
Dipshikha	2003-Present	FSVGD
Palli Sree	2003-Present	FSVGD
Eco-Social Development Organization Organization (ESDO)	2003-Present	FSVGD
Village Education Resource Centre (VERC)	2003-Present	FSVGD
Resource Integration Centre (RIC)	2003-Present	FSVGD
Surovi	2003-Present	FSVGD
Grameen Unnayan Kendra (GUK)	2000-Present	FSVGD
Grameen Krishi Foundation (GKF)	2000-Present	FSVGD
Bangladesh Development Service Centre (BDSC)	2000-Present	FSVGD

As an example about the *modus operandi* in NGO and CBO cooperation, the IFS project may be quoted. Here, the Department of Women's Affairs, Dhaka (DWA) has registered 300 CBOs in 20 districts under 4 clusters (Barisal, Kurigram, Mymensingh, Kusthia). Operational guidelines for NGOs collaborating with WFP contain minimum standards for the educational qualification and structure of NGOs (minimum educational qualification of the staff and project-related experience). The majority of the staff must be female.

For CBOs there are more detailed selection criteria:

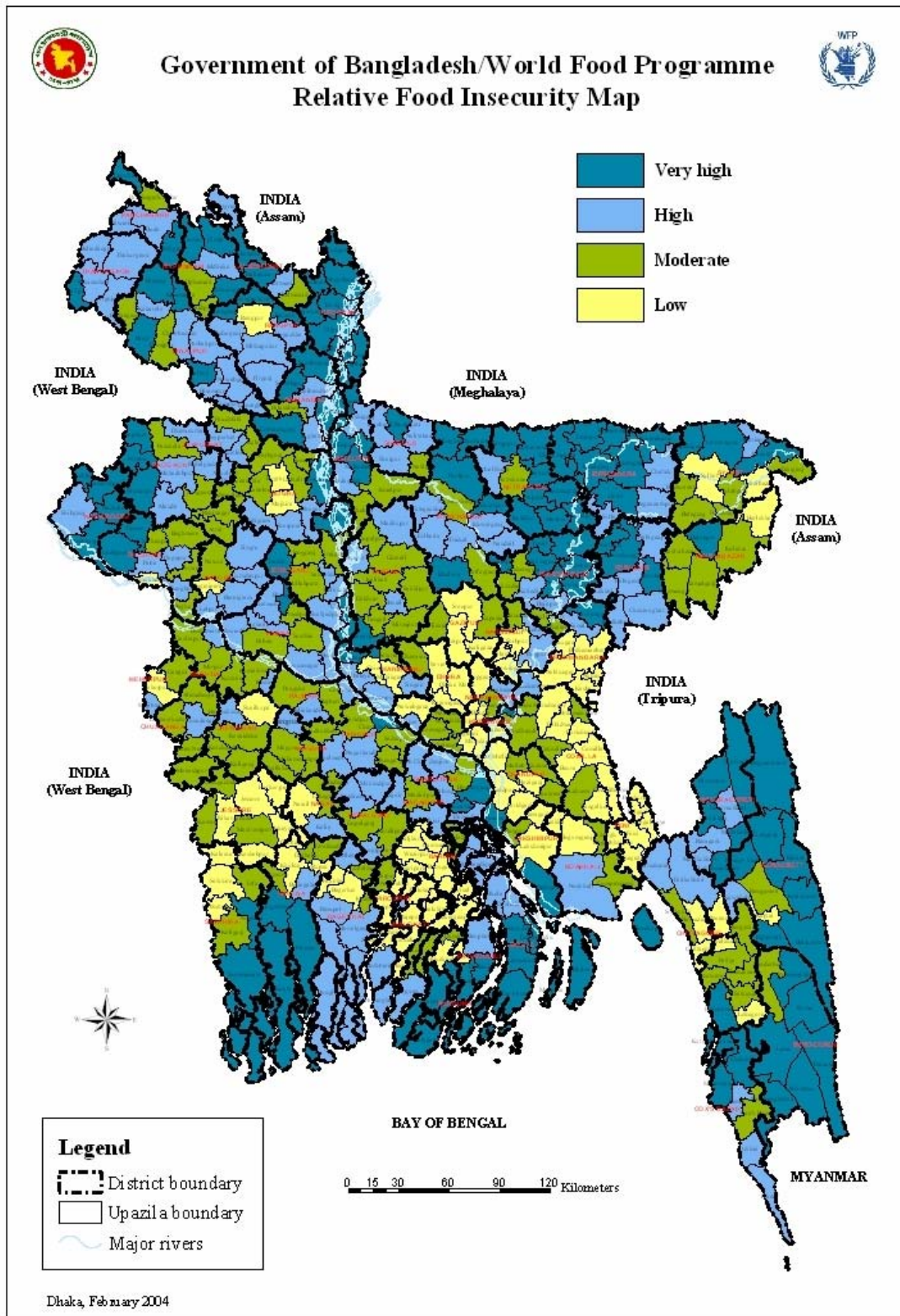
- the CBO must be registered with the Department of Women's Affairs, Dhaka (DWA).
- The CBOs must be located and working in the WFP-IFS areas identified thorough VAM. They will be specifically located preferably outside the area of operation of the CNI component of the IFS.
- Preference is given to CBOs who have offices/lands of their own, institutional capacity in the form of training facilities, storage facility, good leadership and good record keeping system.
- The CBOs should have their own programme for the socio-economic development of poor women and children.
- The CBOs should have a training centre to accommodate about 50 women trainees.
- The CBOs should have a tube-well of its own for safe drinking water and also have sanitary latrine and storage facilities.
- The CBOs should have appropriate accommodation facilities for running a child care centre for about 25 children. The facilities should include a kitchen or appropriate space for it.
- CBOs who run programmes for adolescent girls will be given preference. Other CBOs interested to initiate such activities that have required facilities will also be considered.
- Preference is given to CBOs where the communication facilities are good and smooth monitoring of project activities is possible.
- CBOs which were covered in previous phases of the project are not eligible.

According to the DWA, a CBO found incapable to implement the activities of the project with the implementation of which they were charged, are substituted by another CBO. The same applies to CBOs which show irregularities in project management. Since WFP closely cooperates with the DWA the criteria are recognized by WFP.

ANNEX 3: LIST OF PROJECTS VISITED

REGION	UPAZILLA/UNION	VILLAGE NAME/PROJECT
Bogra	Shariakandi	Women's Training Centre (WTC)
	Sadar	Afforestation scheme (BRAC)
	Gaibanha	Afforestation scheme (BRAC)
	Dhunot	Fish ponds rehabilitation project
		Rural Agricultural Social Development Organization (RASDO)
	Thengamara Mohila Sabuj Sangstha (TMSS)	
Rangpur	Sadar	Tampat Union (BRAC)
		Training and Resource Centre (TARC)
		Routine Maintenance Scheme (RM)
		CNI under IFS
	Haragach Union	VGD awareness training session and wheat distribution VGD, UPVGD assisted by RDRS
	Community Nutrition Initiative (CNI) under the Integrated Food Security Project (IFS)	
Kurigram	Lalmonirhat	Food for Asset (FFA) activities, FSVGD
		WFP warehouse under the School Feeding Project (SF)
		SFP in Government school
		TNC under IFS
		RM scheme under BWDB embankment works
	Kurigram Sadar	Food for Assets (FFA)
		School Feeding Programme in NGO school
		Food Security Vulnerable Group Development Project (FSVGD)
		School Feeding Project (SF) in a Government School
		Training and Nutrition Centre (TNC) under the IFS Project
	Bangladesh Water Development Board (BWDB)	
	Embankment works done under WFP assistance	
	Reconstruction of BWDB embankment works under WFP assistance	
Gaibandha		Atta distribution
Tangail	Satkhira	BRAC, Training Session RM
		BRAC, Training Session VGD/ IGVGD
		Onsite visit Agordari and Shilpur Unions
	Satkhira Sadar	Meeting with BRAC field staff
		Khejurdanga Government Primary School, School Feeding Project in action
	Boikari Union (Kathonda-Kodomtala)	Former Growth Centre Connection Road (earth work under FFW project), RM Alipur-Bhomra road
	Debhata Sadar (Uttaran), Bjataöa	Former forestry project, meeting with beneficiaries and officials
Former BWDB earthwork FFW schemes and GCCR structures		
District Primary Education Officer discussion on SFP		
	Meeting with Uttaran NGO officials	
Jessore	Chowgacha, Beneali	Former fishery and tree plantation projects (JC)
	Kushtia, Shostipur	Milling and Fortification Unit (MFU)
	Kushtia sadar	FFA site under IFS
		CNI under IFS
		Atta distribution
	TNC under IFS (CORDIAL)	

ANNEX 4: TECHNICAL ANNEXES TO SUPPORT FINDINGS



Since 1986 the GoB and the WFP elaborated Relative Food Insecurity Maps, e.g. 1997 and 2004. These maps are based on different components of food insecurity. They consequently can be compared only with some reservations. The respective map elaborated in 1997 used figures of the 1991 population census, data of the Bangladesh Bureau of Statistics, and the Ministry of Disaster Management and Relief. The map focused on the concentration of poor rural women and used the following indicators:

- Incidence of natural disasters (flood, cyclone, drought, erosion)
- Food-grain deficit/surplus
- Agricultural wage rate
- Proportion of households not owning agricultural land
- Proportion of unemployed persons
- Proportion of widowed, divorced, and separated women
- Proportion of literate women.

All 461 rural sub-districts of Bangladesh were classified in 4 categories of food insecurity (very high, high, moderate, low). The Relative Food Insecurity Map elaborated in 2004 uses the same categories, but different criteria:

- Availability of food
 - Proportion of areas with bad cropping pattern
 - Proportion of households not owning agricultural land
- Access to food
 - Proportion of areas within 2.5 km distance from the major roads
 - Proportion of households having access to electricity
 - Proportion of households with pucca and semi-pucca houses
 - Proportion of households with non-agricultural source of income
- Utilization of food
 - Travel time to nearest hospitals
 - Proportion of households with heads having completed grade 5 education
 - Proportion of households with pucca and semi-pucca sanitation
- Vulnerability
 - Disaster prone areas (flood, drought, erosion, cyclones)

A comparison of the relative food insecure areas of the first mentioned map with the second one does not necessarily show a development from one level of food insecurity to another level, or the development of certain geographic areas to new degrees of food insecurity, since the criteria used for elaborating and drawing the maps changed. Nevertheless the most recent map helps targeting.

Presently (2004) the resource allocation maps produced by VAM are used and appreciated by most donors and NGOs involved in promoting food security in Bangladesh.

ANNEX 5: GOVERNMENT'S COMMITMENT TO INTERNATIONAL CONVENTIONS AND OBJECTIVES

1. The GoB has signed an array of international declarations and programmes of action, and has already taken concise steps to achieve the goals specified in them. The following box provides an overview over aspirations and achievements in this regard.

GoB commitment to international conventions and objectives

In the **Dakar Framework for Action** the GoB committed itself to provide free primary school attendance, to achieve universal primary education by 2015, to half illiteracy, to reach gender parity in primary schools, to increase early childhood education and to improve the quality of education.

Following the Millennium Development Goals (MDGs) gender parity in primary education is envisaged to be reached by 2005 and in all levels by 2015. GoB, Development Partners and civil society co-operate in the framework of the Poverty Reduction Strategy Paper (through UNDAF).

WFP's commitments to Women Worldwide 1996 – 2001 were set at the UN's **4th World Conference on Women** in Beijing in 1995. The commitments target for gender equality and assist projects ensuring women's equal access to decision-making positions, access to resources, employment, markets and trade. Since deep-rooted customs and habits are involved in this process changes will need some time. Following the recommendations of the World Conference the GoB had to provide access to safe water for all by 2000, and endorse the use of sanitation facilities. But in 1998, only 80 % of the population had access to safe water, and only 40 % were able to use sanitation facilities.

Bangladesh signed the **Copenhagen Declaration on Social Development and Programme of Action** 1995 on eradication of poverty, full employment and stable, safe and just societies (protection of human rights, non-discrimination, tolerance, respect of diversity, equality of opportunity, equality and equity of women and men, security and participation) focusing on women. 1998 a National Action Plan was signed within the framework of the First Five Year Plan, first addressing poverty eradication, education and employment and establishing a Commission for Human Rights. Sectoral Ministries were requested to elaborate plans for integrating women in the development process. Women's training was a priority. The results of the World Conference on Women and the Copenhagen Declaration also figure prominently in the EDP.

The GoB has elaborated and realized initiatives proposed by the **Rio Declaration on Environment and Development, Forest Principles, Climatic Changes and Biological Diversity** (National Environment Management Action Plan, Sustainable Environment Management Programme). Conceivably, a Water and Flood Management Strategy received special attention. Activities in this direction complement WFP's EDP.

In 1995 the GoB ratified the **Convention on the Rights of the Child** - with reservations (based on the country's socio-cultural heritage) concerning the status of children as individuals with rights and privileges - and released an Act on Control of Repression on Women and Children. Assistance to children-related EDP projects shows that the GoB seriously follows the gist of the Convention.

The **World Food Summit** advocated access to food at all times for all people to lead an active and healthy life¹. This target became an integral part of the (current) Fifth Five Year Plan, which planned to raise cereal production to 25 million tons by 2002, pushing the modernisation of agriculture (extension services, training, inputs and credit to farmers). According to WFP² the actual net production of food grain (rice and wheat) amounted to 23,314 MT in 2001/2002, and to 24,027 MT in 2002/2003. Although this production increase is not solely attributable to governmental policies and action, the target reflects the GoB's interest to gain more independence in food grain supply.

Bangladesh adopted the Programme of Action of the **International Conference on Population and Development** and the outlines of the Health and Population Sector Strategy in 1994. Through it, reproductive health (safe motherhood, family planning, prevention of sexually transmitted diseases), maternal nutrition, neo-natal care, adolescent care and infertility are addressed. Respective programmes and projects were integrated into the Health and Population Sector Programme 1998–2003. Concerning the targets of health-related global conferences some figures can be quoted:

(i) the Expanded Programme of Immunisation (EPI): target reached to 66 %; (ii) the infant mortality rate was planned to be reduced by one third, or 50 per 1,000. But in 1996 it still amounted to 78 per 1,000; (iii) life expectancy was to be 65 years by 2000: in 1996 it was 58 years; (iv) Oral Rehydration Therapy was planned to be used by 96 % of the population by 2000. In 1997 it was used by 40 % of the population.

¹ UN, The Common Country Assessment Bangladesh, Dhaka 2000. p.48.

² Bangladesh Food Grain Digest, 29th February 2004, p.2.

ANNEX 6: LIST OF PEOPLE MET

Name	Function
Government Counterparts	
Mr. S. M. Alauddin	Senior Research Officer, Forest Department
Mr. M.M. Showkat Ali	Additional Director, Department of Women Affairs
Mr. A. K. Barman	Project Director, Department of Fisheries
Ms. Ferdous Ara Begum	Joint Secretary, MWCA
Ms. Mobasshera Begum	Director, Department of Women Affairs
Mr. Md. Shafiullah Bhuiyan	Deputy Director, DRR
Mr. Md. Jahirul Haque	Deputy Chief, MWCA
Mr. D. M. A. Hossain	Additional Chief Engineer, Bangladesh Water Development Board (BWDB)
Mr. Rakib Hossain	Senior Assistant Secretary, MWCA
Mr. Rafiqul Islam	Deputy Secretary (Dev.), MWCA
Mr. A. Taher Khan	Project Director, LGED
Ms. Afia Khatun	Director (VGD), Directorate of Relief and Rehabilitation (DRR)
Mr. Md. Iklil Mandal	Project Director, Forestry Sector Project, Forest Department
Ms. Hasina Matin	Project Director, Department of Women Affairs
Mr. Mortuza Hossain Munshi	Secretary, Ministry of Women and Children Affairs (MWCA)
Mr. A.K.M. Mourtuza	Project Director, Department of Women Affairs
Mr. Md. Muraduzzaman	Superintendent Engineer, BWDB
Mr. Md. Matiur Rahman	Senior Assistant Chief, MWCA
Mr. Md. Shahidur Rahman	Executive Engineer, BWDB
Mr. Abdur Rouf	Director, Movement, Storage and Silo, Directorate General of Food, Ministry of Food
Mr. Saroj Kumar Sarker	Additional Chief Engineer, Local Government Engineering Department (LGED)
Mr. Md. Nurul Islam Talukder	Project Director, Department of Women Affairs
Dr. Abul Quashem Md. Yahya	Executive Engineer, Department of Fisheries
EC	
Ms. Anna de Roos	Food Security Adviser, EC Delegation to Bangladesh
Mr. Ekramul Ahsan	Programme Officer, EC Delegation to Bangladesh
UNAIDS	
Mr. Evaristo Marowa	UNAIDS Country Coordinator
UNDP	
Mr. M. Ali Ashraf	Assistant Resident Representative
Ms. Durafshan Chowdhury	Senior Programme Officer (UNCDF)
Mr. M. Aminul Islam	Sustainable Development Adviser
Mr Larry Maramis	Deputy Resident Representative (Programme)
Mr. Mikkel Trolle	Programme Officer
UNFPA	
Mr. Md. Nurul Ameen	Assistant Representative
Ms. Suneeta Mukherjee	Representative
Dr. Jebunnesa Rahman	NPPP
UNICEF	

Ms. Rosella Morelli	Senior Programme Coordinator
IBRD	
Dr. Md. Abdul Ghani	Irrigation Engineer, Rural Development Sector
GTZ Dhaka	
Dr. Michael Nienhaus	Country Director
Dr. Dieter W. Klein	Team Leader
WFP	
Mr. Nurul Afsar	Technical Adviser, Fortification Management Unit
Mr. Syed Khabir Ahmed	Head, Planning and Study Unit
Mr. Syed S. Arefeen	Head, IFS Programme Unit
Mr. S. M. Shaheen A. Choudhury	Head, VGD Programme Unit
Mr. Douglas Casson Coutts	Country Director
Ms. Gabriele Duffy	Manager, Special Field Operation Section
Ms. Marianne Flach	Chief Technical Adviser, FSVGD
Mr. Joan Fleuren	Senior Programme Adviser, Regional Bureau of Asia, Bangkok
Mr. Bhre Gessesse	Chief, Logistic and Procurement Service
Ms. Mona Hammam	WFP, Rome
Mr. Kh. Shahidul Haque	Manager, Field Coordination Section
Ms. Edith Heines	Manager, School Feeding Section
Mr. Siemon Hollema	Manager, Policy and Resourcing Section
Mr. Anwarul Kabir	Head, Rangpur Regional Office
Ms. Nina Kolbjornsen	Assistant Programme Officer
Ms. Mah Jabeen Masood	Head, School Feeding Programme Unit
Mr. Wahid Murad	Consultant, Resource Management & Reporting Unit
Mr. S. M. Murshid	Head, Jessore Regional Office
Ms. Nasiba Nabi	Manager, Integrated Field Operation Section
Ms. Kartini Oppusunggu	Chief, Operations Implementation Service
Ms. Julie Shouldice	Assistant Programme Officer
Mr. Abu Bakar Siddique	Programme Officer
Embassies	
Ms. Amanda Edmunds	Third Secretary (Development) Canadian High Commission
Ms. Fahmida Muhit	Programme Manager, Australian High Commission
Mr. George Rademacher	First Secretary (Development Cooperation), Federal Republic of Germany
Thengamara Mohila Somabay Samity (TMSS), NGO, Bogra	
Mr. Md. Khorshed Alam	Deputy Director
Mr. Khairul Bari	SBM
Mr. Abdul Baten	Cons. (Audit)
Ms. Shahzadi Begum	Deputy Director (HRD)
Mr. Md. Ashraful Islam	Director (Operation)
Mr. Abdul Hannan	Manager (Communications)
Mr. Zahir Hossain	Deputy Director (IA)
Mr. Zakir Hussain	Zonal Manager
Mr. Rafiqul Islam	Zonal Manager
Mr. Al Mamun	Assistant Director
Ms. Laila Parvin Nahar	Upazila Women Affairs Officer
Mr. Abdul Quader	Deputy Director
Mr. Rafiquzzaman	SI (RCH)
Mr. Md. Ataur Rahman	Director

Mr. Bazlur Rahman	Deputy Director (Audit)
Mr. Mahbubur Rahman	Assistant Director
Mr. Abdur Razzak	Assistant Director
Mr. Abdur Rob	Zonal Manager
Mr. Abdus Salam	Deputy Director
Mr. A.S.M. Shamsuddin	Director (Administration)
WTC, Shariakandi Upazilla, Bogra	
Mr. Kayes Ahmed	Credit Supervisor
Ms. Tanzima Akhter	UWAO
Mr. Sunil Chandra Barman	Project Implementation Officer
Ms. L. Nazma Begum	UWAO
Ms Nargis Begum	UWAO, Bogra
Mr. Sunil Chandra	PIO
Mr. Abdur Rashid Chowdhury	Project Implementation Officer
Mr. Alamgir Hossain	Upazilla Women Affairs Officer
Mr. Altaf Hossain	Food Officer
Ms. Ismail Hussain	DRRO
Mr. Shakhawat Hussain	Project Implementation Officer
Ms. Selina Khanam	District Women Affairs Officer Bogra
Mr. A.B.M. Amir Khashru	Project Implementation Officer
Ms. Dilara Khatun	Trade Instructor
Ms. Sharpun Khatun	Trade Instructor
Mr. Abdul Matin	Project Implementation Officer
Ms. Laila Parvin Meher	UWAO
Ms. Rukshana Momtaz	UWAO
Ms. Zebun Nessa	UWAO
Mr. Rakhal Chandra Pramanik	Office Assistant
Mr. Mansurur Rahman	Project Implementation Officer
Md. Abdul Matin Sarker	Project Implementation Officer
Ms. Sharifa Akhter Tuhin	UWAO
Gaibandha UP VGD Committee	
Mr. A.T.M. Mezbahul Alam	Member
Mr. Md. Younus Ali	Member
Mr. Shah Alam Biswas	Member
Mr. Syed Monirul Haque	PIO
Ms. Minara	VGD Women
Mr. Abu Naser	Programme Organizer VGD, BRAC
Ms. Rashida	VGD Women
Mr. Makhan Chandra Sarkar	Chairman
Mr. Shahidul	Member
Mr. Moslem Uddin	Member
WFP, Rangpur Regional Office	
Mr. Faisal Ahmed	Data Clerk
Mr. Khawja Kutubuddin Ahmed	Field Officer
Ms. Mamataz Begum	AFO
Mr. Delwar Hossain	Driver
Mr. Akhtarul Islam	Logistic Assistant
Mr. Anwarul Kabir	Head, Regional Office
Mr. Abul Khair	Driver
Mr. Abdur Razzaque	Driver cum Clerk
Ms. Shaheen Sultana	Assistant Field Officer (AFO)

Ms. Nusrat Shahrin Urmi	AFO
Ms. Salma Yasmin	AFO
Haragach Union Parishad	
N.N.	Chairman, members and Officials
BRAC, Rangpur	
Mr. Ashrafuzzaman	Regional Sector Specialist (NGD)
Mr. Rabiul Hossain	Area Manager BRAC BDP TARAGONT
Mr. Shahidul Islam	Area Manager (DABI), BRAC
Mr. Abdullah Al Mamun	Regional Manager
Dr. Imran Matin	Director, Research and Evaluation Division, BRAC, Dhaka
Mr. Mezbahuddin	Senior Trainer-in-Charge
Mr. Mizanur Rahman	Regional Manager
BRAC Dhaka Rangpur Regional Office	
Md. Salma Yasmin	AFO, Rangpur
Md. Nusrat Shahrin Urmi	AFO, Paabna Cluster
Mr. Faisal Ahmed	Data Clerk
Mr. Khawja Kutuhuddin Ahmed	Field Officer
Mr. Aabdul Khair	Driver
Md. Delowar Hossain	AFO, Labnoribat Cluster
Md. Momaatorz Begum	AFO, Panechagarh Cluster
Md. Shaheer Suttan	AFO. Rajshalli Cluster
Mr. Abdur Razzaqui	Driver/Clerk
Mr. Anwarul Kabis	Head Regional Office
Mr. Akhtarul Islam	Logistics Assistant
Hagarach Union	
Officers and Members of the Union	
RDRS	
Mr. N. Gani	Programme Coordinator
Mr. Imrul Kayes Moniruzzaman	Director, Social Empowerment Development
Mr. Majibur Rahman	Programme Manager
Ms. Manjusree Saha	Programme Manager
UNO Office, Kurigram	
Mr. Ansar Ali	Upazila Family Planning Officer
Mr. Keramat Ali	Upazila Agriculture Extension Officer
Mr. Badruddoza	Upazila Rural Development Officer
Ms. Tahmina Begum	Upazila Social Welfare Officer
Ms. Zakia Begum	Upazila Women Affairs Officer
Mr. Sirajul Haque Farooqui	Upazila Engineer
Mr. Md. Habibullah	Upazila Food Controller
Mr. Minhazul Haque	Upazila Cooperative Officer
Mr. Nurul Haque	Upazila Statistical Officer
Mr. Sheikh Yousuf Haroon	Upazila Nirbahi Officer
Mr. Ashraful Kabir	Upazila Education Officer
Mr. Abdul Karim	Project Implementation Officer
Mr. Abdul Mannan	Assistant Upazila Education Officer
Mr. Majnunur Rahman	Additional Agriculture Extension Officer
Primary School (Govt.), Tabur Char	
Mr. Awarul Haque	Assistant Monitoring Officer
Dr. Rafiqul Islam	Member, SMC
Mr. A.M.M. Abdul Khaleque	Head Teacher
DWAO Kurigram	

Ms. Anjuman Ara	Field Officer, TNC
Ms. Khodeza Begum	Chairperson, TNC
Mr. Md. Saidul Islam	DWAO
Mr. Rafiqul Alam Khan	Area Officer, FSVGD
BWDB Kurigram	
Mr. Zafar Ali	Sub-Divisional Engineer
Mr. Baldahasi Hat	Chairman
Mr. Ahmedul Haque	UP Chairman
Mr. Saleh Ahmed Maznu	Director, APPA
Mr. Lutfur Rahman	Executive Director, GVK
Mr. Mokhlesur Rahman	Sub-Divisional Engineer
Mr. Jamal Uddin	Executive Engineer
Mr. Jamah Uddur	Executive Engineer, Kurigram Operation and Maintenance Division
Deputy Commissioner's Office, Kurigram	
Mr. Rabiul Ahsan	District Controller of Food
Mr. Khundker Lutfe Alam	CDO, LGED
Mr. Mesbah ul Alam	Deputy Commissioner
Mr. Al Mamun	Assistant Commissioner, Kurigram
Mr. Salah Uddin	Executive Engineer, LGED
VGD Group of women	
Ms. Morsheda Begum	BDSC Group Worker
Mr. Md. Jokia Begum	UWAO Rajashat
Mr. Rafiqul Alan Khan	Area Officer FSVGD Kurigram
Mr. Md. Saidul Islam	DWAO Kurigram
Mr. Md. Sultana Persin	Training Co-ordinator, BDSC-FSVGD Project Khipur
Mr. Md. Abdulla Hel Baki Bir	Upazilla Manager BDSC Rajarhat
BDSC (NGO), Kurigram	
Mr. Abdullah-Hel-Baki	Upazila Manager, BDSC
Ms. Morsheda Begum	Group Worker, BDSC
Ms. Sultana Parvin	Training Coordinator, BDSC

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